

February 15, 2019

The Honorable David Cicilline United States House of Representatives Washington, DC 20515

The Honorable Peter Welch United States House of Representatives Washington, DC 20515 The Honorable Jim Sensenbrenner United States House of Representatives Washington, DC 20515

The Honorable David McKinley United States House of Representatives Washington, DC 20515

Dear Representatives Cicilline, Sensenbrenner, Welch, and McKinley:

We, the undersigned, commend you for your leadership, commitment to reducing out-of-control prescription drug prices, and efforts to stop anti-competitive abuses that keep drug prices high for patients. On the reintroduction of this legislation in the 116th session of Congress, we again pledge our support for the CREATES Act and look forward to working with you to get this bill across the finish line this year.

The CREATES Act is a bipartisan, market-based solution to increase competition and thus lower prescription drug prices for patients and consumers. This reform helps speed the introduction of generic and biosimilar medicines by facilitating the purchase of brand name drug samples on market-based terms from pharmaceutical companies who otherwise would use anticompetitive tactics to block access. The CREATES Act will help ensure that brand-name pharmaceutical companies cannot take advantage of regulatory rules to forestall the competition that is essential for access and innovation. With its enactment, the CREATES Act will save patients and taxpayers \$3.9 billion over ten years, according to the Congressional Budget Office, by allowing lower-priced generic drugs to enter the market earlier.

We also recognize and appreciate the commitment from Health and Human Services (HHS) Secretary Alex Azar and Food and Drug Administration Commissioner (FDA) Scott Gottlieb, M.D. on this important issue. Both have elevated awareness of brand manufacturer "gaming" of FDA regulatory rules to deny would-be generic competitors the ability to purchase samples of brand-name drugs necessary to conduct the FDA-required testing and bring more affordable medicines to market. Secretary Azar recently noted: "We know that certain brand-name manufacturers are abusing the system by blocking access to samples and hiding behind FDA's rules when they do it...They're using laws intended to promote the public health to pad their profits instead." Moreover, last year, the FDA released new guidance and published a database identifying more than 160 instances where access to samples was at issue.

Unfortunately, the use of these anti-competitive tactics has increased over the years and the cost to patients, health care providers, and taxpayers now amounts to billions of dollars annually. The CREATES Act would deliver those savings to patients by establishing a clear process for FDA to ensure the appropriate safety measures are in place, as well as a limited legal pathway that can be used only in

instances when a brand company has continued unjustifiably to deny the purchase of samples. In testimony before Congress, the Federal Trade Commission offered its support of the CREATES Act as it "protects the competitive process by eliminating incentives and opportunities for branded manufacturers to engage in manipulation of the REMS process to delay generic entry."

Thank you again for introducing the CREATES Act and for your leadership in advancing meaningful solutions to lower the prices of prescription drugs. We look forward to working with you to advance this bipartisan solution into law this year.

Sincerely,

AARP

Academy of Managed Care Pharmacy

AFL-CIO

Alliance of Community Health Plans

Alliance for Retired Americans

American Academy of Dermatology Association

American Academy of Family Physicians

American College of Physicians

American Consumer Institute

American Gastroenterological Association

America's Health Insurance Plans

American Hospital Association

Anthem

ASHP

Association for Accessible Medicines

Blue Cross Blue Shield Association

Blue Cross Blue Shield of Michigan

Blue Shield of California

Campaign for Sustainable Rx Pricing

Center for Freedom and Prosperity

Coalition to Reduce Spending

Consumer Action

Consumer Reports

CVS Health

Doctors for America

Families USA

Federation of American Hospitals

FreedomWorks

Friends of Cancer Research

Frontiers of Freedom

Healthcare Supply Chain Association

Innovation Defense Fund

Institute for Liberty

Kaiser Permanente

Knowledge Ecology International

National Coalition on Health Care

National Multiple Sclerosis Society

Patients for Affordable Drugs Pharmaceutical Care Management Association Premier healthcare alliance Public Citizen